

RESOURCE 4



Overprovision assessments

Licensing boards have a legal duty to assess the extent to which they consider there is overprovision of licensed premises, or licensed premises of a particular type, in their area. A statement on overprovision must be included in their statement of licensing policy. This resource outlines details of the overprovision assessments contained in the most recent licensing policies

Licensing Board	Overprovision	Extent	Change	Details
Aberdeen City	No	N/A	Decrease	The Board is currently of the opinion that whilst there is evidence of a correlation between issues relating to the licensing objectives and the operation of licensed premises, that evidence falls short of establishing the causal link that is required by the regulatory framework to justify overprovision. Accordingly, the Board has determined that there is not overprovision of on-sales or off-sales premises. The Board's previous policy was that there was overprovision of on-sales premises within two localities in the city, and off-sales within the whole city, with the exclusion of two localities.
Aberdeenshire North	No	N/A	Same	After considering all the evidence the Board has come to the view that the harm caused by alcohol in North Aberdeenshire is not a direct and sole consequence of the number of premises but is a result of a wider, complex set of factors.
Aberdeenshire Central	No	N/A	Same	After considering all the evidence the Board has come to the view that the harm caused by alcohol in Central Aberdeenshire is not a direct and sole consequence of the number of premises but is a result of a wider, complex set of factors.
Aberdeenshire South	No	N/A	Same	After considering all the evidence the Board has come to the view that the harm caused by alcohol in South Aberdeenshire is not a direct and sole consequence of the number of premises but is a result of a wider, complex set of factors.

Angus	No	N/A	Same	The Board have established, and are satisfied, that no robust and reliable evidence suggesting that a saturation point has been reached or is close to being reached, has been provided illustrating a dependable causal link between the operation of any type of licensed premises, or licensed premises of a particular description and alcohol related harm, in any locality or other area within Angus.
Argyll and Bute				<i>Policy not found at time of review.</i>
Clackmannanshire	No	N/A	Same	The Board are satisfied that there is no available evidence that could support a position that there is overprovision of licensed premises or of licensed premises of a particular type in Clackmannanshire.
Comhairle nan Eilean/Western Isles	Yes	Local	Same	The Board found there to be sufficient “vertical drinking establishments” and off-sales establishments within Stornoway Town Centre. This policy has been retained by the Board since it was originally approved in 2010.
Dumfries and Galloway - Annandale and Eskdale	No	N/A	Same	All four Divisional Boards determined that there is no overprovision of licensed premises or licensed premises of a particular description in any locality within their respective areas.
Dumfries and Galloway - Nithsdale	No	N/A	Same	All four Divisional Boards determined that there is no overprovision of licensed premises or licensed premises of a particular description in any locality within their respective areas.
Dumfries and Galloway - Stewartry	No	N/A	Same	All four Divisional Boards determined that there is no overprovision of licensed premises or licensed premises of a particular description in any locality within their respective areas.
Dumfries and Galloway - Wigtown	No	N/A	Decrease	All four Divisional Boards determined that there is no overprovision of licensed premises or licensed premises of a particular description in any locality within their respective areas. The Wigtown Divisional Board’s previous policy was that there was overprovision of off-sales premises within central Stranraer.

Dundee City	Yes	Widescale – off-sales	Decrease	The Board considers that the whole of its area is overprovided in relation to premises selling alcohol for consumption off the premises. The Board's previous policy was that there was overprovision of licensed premises generally throughout the board's area, with the exception of the central waterfront area (this applied to both on- and off-sales premises).
East Ayrshire	Yes	Widescale – off-sales	Increase	The Board determined that the locality for the purposes of over provision is East Ayrshire as a whole and that there is an overprovision of off-sales premises only within the locality. The Board's previous policy was that there was no overprovision licensed premises in any locality within East Ayrshire.
East Dunbartonshire	Yes	Local	Increase	The Board concluded that within East Dunbartonshire, there currently remains an overprovision of off-sales licensed premises within the locality of Hillhead, Kirkintilloch. The Board considers that in addition to the Hillhead area, there is a further area of overprovision of off-sales licenced premises in part of the Kirkintilloch West area.
East Lothian	No	N/A	Decrease	Board determined that the harm caused by alcohol in East Lothian is not a direct and sole consequence of the number of premises, but is a result of a wider, complex set of factors. The evidence available provides no causal links to any specific licensed premises, but does corroborate that there is an overall link to problems associated with availability of alcohol via off-sale premises. The Boards previous policy was that there overprovision of licensed premises across the whole area.
East Renfrewshire				<i>Policy not found at time of review.</i>
Edinburgh	Yes	Local	Increase	The Board considered it was satisfied that a dependable causal link could be demonstrated between alcohol-related health harms and alcohol-related crime and the number and capacity of licensed premises in the following localities, as defined by IDZ boundaries: Old Town, Princes Street and Leith Street; Tollcross; Deans Village; Southside, Canongate and Dumbiedykes. The Board's previous policy was that there was overprovision of licensed premises only in the Grassmarket and Cowgate areas, and the streets leading into these main thoroughfares.
Falkirk				<i>Overprovision assessment not completed at time of review.</i>

Fife	No	N/A	Same	The Board found that due to the rise in online ordering and delivery of alcohol from premises distant from the customer's address, and the reduction in the number of premises since the publication of the last policy, it was not possible to find there to be a causal link between the alcohol harms in a locality and the number of premises in the locality. The Board considers that the introduction of Minimum Unit Pricing has the potential to be a more effective tool in reducing harms caused by alcohol.
Glasgow	Yes	Local	Increase	The Board's previous policy was that there was overprovision of licensed premises in 8 intermediate datazone localities: Calton, Gallowgate and Bridgeton; Carntyne West Haghill; Govan and Linthouse; Ibrox; Laurieston and Tradeston; Parkhead West and Barrowfield; Shettleston North; Whiteinch. In taking into account the numbers, capacities and location of licensed premises, the Board is satisfied that, with the exception of Whiteinch, all of the previous overprovision localities should be retained as overprovision localities in its new policy. In addition, the Board has identified a number of additional localities to be included as overprovision localities: Bridgeton; Calton and Gallowgate; Carntyne West and Haghill; Govan and Linthouse; Ibrox; Keppochill; Laurieston and Tradeston; Maryhill West; Parkhead West and Barrowfield; Possilpark; Ruchill; Shettleston North; Wyndford
Highland	Yes	Widescale - larger- capacity off sales	Same	The Board found the evidence showed that there remained overprovision of larger-capacity off sales premises (i.e. premises with an off sales display area exceeding 40 square metres) throughout the whole of the Board's area, which it determined was a "locality". Accordingly, the Board agreed to retain its existing overprovision policy, the only amendment being to treat the whole Highland area as one locality.
Inverclyde	No	N/A	Decrease	The Board came to the conclusion that the previous overprovision policy be deleted from the new policy on the grounds that there had been no discernible change in health or crime figures for the area in which the overprovision policy was in place i.e. Greenock town centre.
Midlothian	Yes	Local	Other – different localities identified	The Board found evidence that Thornybank is overprovided for and also shows above average levels of alcohol related harm. The also Board considers the following to be areas of concern: Penicuik Southeast; Dalkeith; Loanhead; Straiton; Bonnyrigg North; North Gorebridge, Gorebridge and Middleton. The Board's previous policy was that only Dalkeith was an area of overprovision.

Moray	No	N/A	Same	The Board concluded it had not been possible to identify any locality within Moray where data supports a robust and compelling argument that the prevalence of licensed premises has reached, or is close to reaching, saturation point.
North Ayrshire	Yes	Widescale – on- and off-sales	Same	The Board found that everywhere in North Ayrshire is overprovided. However, the presumption of refusal is less strong in the localities of “North Coast” and the “Isle of Arran”, and for hotels and restaurants.
North Lanarkshire	No	N/A	Same	The board has not made any determination that there are areas within North Lanarkshire where the concentration of licensed premises or particular types of licensed premises are having an adverse impact.
Orkney	No	N/A	Same	The Board concluded that there was not a dependable causal link between the evidence provided to the Board and the operation of licensed premises, to suggest that a saturation point had been reached, or was close to being reached.
Perth and Kinross				<i>Overprovision assessment not completed at time of review.</i>
Renfrewshire	Yes	Local	Same	The Board determined that Paisley Town Centre was overprovided in respect of “Liquor or Pub Type Premises”. The Board therefore retained its existing overprovision policy.
Scottish Borders	No	N/A	Same	The Board will consider overprovision when relevant applications come before it. The Board is of the view that any increase beyond the current number of late night hours entertainment premises (after 1.00am) could be overprovision. With regard to off sales, the Board will look for detailed justification for any application to have a display area in excess of 10% of the overall sales area of premises.
Shetland				<i>Overprovision assessment not completed at time of review.</i>

South Ayrshire	No	N/A	Same	The Board determined that there is no overprovision in any locality within South Ayrshire. It found that South Ayrshire, in particular, did have a problem with alcohol consumption but nevertheless that overprovision of licensed premises was not the cause of the problem. The Board members also felt, from their own local knowledge, that many people travelled to other communities both within and outwith South Ayrshire to purchase alcohol for a variety of reasons.
South Lanarkshire - Licensing Division No 1 - Clydesdale	No	N/A	Same	The Board was not satisfied that at this time there was a sufficient link between the number of outlets selling alcohol and alcohol-related problems to warrant a finding of overprovision.
South Lanarkshire - Licensing Division No 2 - East Kilbride	Yes	Local	Increase	The Board determined that there was overprovision of premises selling alcohol for consumption both on and off the premises, and off the premises only, in the locality defined as 'the Village'. It also determined that there was overprovision of off-sales (with several specified exceptions) in Avondale and Stonehouse, East Kilbride South, East Kilbride Central South, East Kilbride Central North, East Kilbride West, and East Kilbride East. The Board's previous policy was that there was no overprovision.
South Lanarkshire - Licensing Division No 3 - Hamilton	Yes	Local	Same	The Board determined that there was overprovision of on- and off-sales in Bothwell, and of off-sales only in Earnock and Hillhouse.
South Lanarkshire - Licensing Division No 4 - Rutherglen and Cambuslang	Yes	Local	Same	The Board determined that there was overprovision of off-sales in Main Street (Cambuslang), Halfway, Cambuslang East Ward (with several specified exceptions), and Cambuslang West.
Stirling	Yes	Local	Same	The Board determined the Stirling City Centre area as a locality in which there is an overprovision of on-sales premises where consumption of alcohol is the principal attraction. The Board was able to draw a direct causal link between alcohol-related harm in that locality, and the high concentration of licensed premises where the consumption of alcohol is the principal attraction.

West Dunbartonshire	Yes	Local	Decrease	The Board determined that there is an overprovision of licensed premises within 16 of the 18 distinct IDZ Localities that make up the Board area (The exceptions being Old Kilpatrick and also Renton, Old Bonhill & Loch Lomond West). The Board's previous policy was that only one sub-locality was not an overprovision area i.e. Old Kilpatrick.
West Lothian	No	N/A	Same	The Board concluded that the evidence received was insufficient to meet the statutory test set out in Government guidance. The Board therefore considers that no localities within West Lothian are overprovided for.